

UNITED STATES DISTRICT COURT
FOR THE EASTERN DISTRICT OF CALIFORNIA

JIMMIE STEPHEN,

Petitioner,

v.

WARDEN G. MATTESON,

Respondent.

No. 2:20-cv-1003 KJM KJN P

FINDINGS AND RECOMMENDATIONS

Petitioner is a state prisoner, proceeding without counsel. On December 9, 2020, the petition filed in 2:20-cv-2315 EFB was filed in this action and construed as petitioner's motion to amend the instant petition.¹ As set forth below, the undersigned recommends that the motion to amend be denied.

I. Background

In Los Angeles County in 1991, petitioner was sentenced to 35 years to life with the possibility of parole based on his conviction of second degree murder (15 years to life) with enhancements (20 years) as an adult. (ECF No. 18 at 11.) On December 5, 2019, at an elderly

¹ To the extent the proposed amended petition also challenges petitioner's 1991 conviction or sentence in the Los Angeles County Superior Court, Case No. A714077, such challenge was adjudicated in Stephen v. Matteson, No. 2:20-cv-2315 EFB (E.D. Cal.) (*See* ECF Nos. 9 & 10). A court may take judicial notice of court records. See MGIC Indem. Co. v. Weisman, 803 F.2d 500, 505 (9th Cir. 1986); United States v. Wilson, 631 F.2d 118, 119 (9th Cir. 1980).

1 parole hearing, petitioner was denied parole for a period of three years, by the Board of Parole
2 Hearings (“BPH”). (ECF No. 1 at 13, 14.)

3 II. Legal Standards

4 If a new petition is filed when a previous habeas petition is still pending before the district
5 court without a decision having been rendered, then the new petition should be construed as a
6 motion to amend the pending petition. Woods v. Carey, 525 F.3d 886, 888 (9th Cir. 2008).

7 Rule 4 of the Rules Governing Section 2254 Cases allows a district court to dismiss a
8 petition if it “plainly appears from the face of the petition and any exhibits annexed to it that the
9 petitioner is not entitled to relief in the district court. . . .” Id.; Mayle v. Felix, 545 U.S. 644, 656
10 (2005). “[I]t is the duty of the court to screen out frivolous applications and eliminate the burden
11 that would be placed on the respondent by ordering an unnecessary answer,” particularly where
12 the petition does not state facts “that point to a real possibility of constitutional error.” Habeas
13 Rule 4, Advisory Committee Notes (1976 Adoption) (internal quotation marks and citation
14 omitted). Accordingly, the court reviews the proposed amended petition pursuant to its authority
15 under Rule 4.

16 III. Is the 2019 Parole Challenge Cognizable?

17 In his first claim, petitioner appears to challenge the alleged failure of BPH Executive
18 Officer Shaffer to disclose favorable evidence regarding a prison disciplinary matter involving
19 Lt. H. Williams, which petitioner alleges resulted in the December 5, 2019 denial of parole. (ECF
20 No. 18 at 5.) In his second claim, petitioner appears to challenge the actions of Shaffer, as well as
21 BPH Commissioner Barton, who presided over the December 5, 2019 parole proceeding, relating
22 to prison discipline involving Williams.² (ECF No. 18 at 5.)

23 Petitioner’s challenges to the 2019 parole denial on the grounds the BPH was biased and
24 made an unsuitability finding that was not supported by the evidence are foreclosed by the
25 Supreme Court’s decision in Swarthout v. Cooke, 562 U.S. 216 (2011). In Cooke, the Court
26 explained that a federal habeas court’s inquiry into a parole denial is limited to determining

27 ² See Transcript of December 5, 2019 Parole Hearing, Stephen v. Matteson, 2:20-cv-2315 EFB
28 (E.D. Cal.) (ECF No. 7).

1 whether the following procedural safeguards were satisfied: the prisoner “was allowed an
2 opportunity to be heard and was provided a statement of the reasons why parole was denied.”
3 Cooke, 562 U.S. at 220 (citing Greenholtz v. Inmates of Neb. Penal & Corr. Complex, 442 U.S.
4 1, 16 (1979). The Court was “unequivocal in holding that if an inmate seeking parole [received
5 the safeguards under Greenholtz], that should be the beginning and the end of the inquiry into
6 whether the inmate received due process.” Pearson v. Muntz, 639 F.3d 1185, 1191 (9th Cir.
7 2011) (quoting Cooke, 562 U.S. at 220) (internal quotations, alterations, and ellipsis omitted).

8 Here, petitioner does not allege that during the 2019 parole hearing he was in any way
9 deprived of the opportunity to speak and contest the evidence against him, or that he was not
10 notified of the reasons why parole was denied. (ECF No. 18.) Under Cooke, this court lacks the
11 authority to evaluate claims that exceed the scope of these minimal due process protections.
12 Accordingly, petitioner’s purported parole claims are not cognizable and cannot be considered on
13 federal habeas review.

14 IV. Conclusion

15 Accordingly, IT IS HEREBY RECOMMENDED that petitioner’s motion to amend the
16 petition (ECF No. 18) be denied, and the proposed amended petition (ECF No. 18) be dismissed.

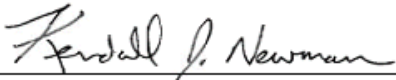
17 These findings and recommendations are submitted to the United States District Judge
18 assigned to the case, pursuant to the provisions of 28 U.S.C. § 636(b)(1). Within thirty days after
19 being served with these findings and recommendations, any party may file written objections with
20 the court and serve a copy on all parties. Such a document should be captioned “Objections to
21 Magistrate Judge’s Findings and Recommendations.” If petitioner files objections, he shall also
22 address whether a certificate of appealability should issue and, if so, why and as to which issues.
23 A certificate of appealability may issue under 28 U.S.C. § 2253 “only if the applicant has made a
24 substantial showing of the denial of a constitutional right.” 28 U.S.C. § 2253(c)(3). Any
25 response to the objections shall be served and filed within fourteen days after service of the
26 objections. The parties are advised that failure to file objections within the specified time may

27 ///

28 ///

1 waive the right to appeal the District Court's order. Martinez v. Ylst, 951 F.2d 1153 (9th Cir.
2 1991).

3 Dated: December 16, 2020

4 
5 KENDALL J. NEWMAN
6 UNITED STATES MAGISTRATE JUDGE

7 /step1003.mta.hc
8
9
10
11
12
13
14
15
16
17
18
19
20
21
22
23
24
25
26
27
28